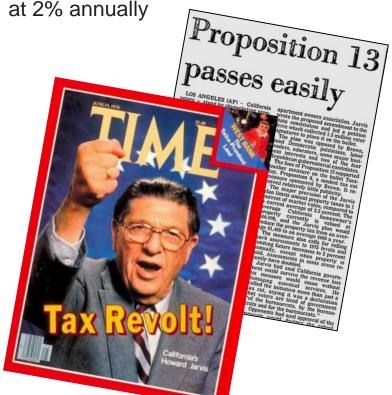


# 1% Constitutional Property Tax Cap: Background Briefing

### California & Prop. 13

- Set off by a run up in assessed values
- Limited property taxes to 1% of the assessed value

Growth in assessed value is capped

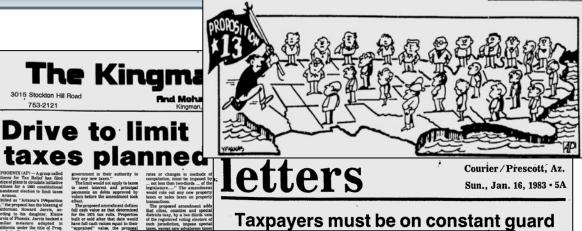






### Prop. 13 Starts a Wave

In November 1978 a group called "Citizens for Tax Relief" filed notice to circulate initiative petitions to bring a 1980 constitutional amendment to the ballot in Arizona --- referred to as "Arizona's Proposition 13"



#### Taxpayers' Revolt Growing in State of Washington, Too

Los Angeles Times Service

Olympia, Wash. - Gary O'Neil was notified by the other day that the assessed value of his suburban home cast ballots. had soared from \$28,000 to \$47,000.

"I figure my property taxes are going to jump from around \$600 to more than \$1,000," O'Neil said.

That would be enough to make most homeowners mad, but not O'Neil, research director for the Washington State Finance Department.

ever, it is unclear whether property taxes on new conthis means two-thirds of all Thurston County assessor the registered voters or twothirds of those who actually

#### Revolt Brewing

Despite Washington's restrictions on the property tax, about one-fourth of which is a statewide school levy, a taxpayers' revolt is

Many political figures and financial experts here consid- excess rev er this revolt somewhat cu- years goir

guage in the initiative, how- to 6% annually, excluding struction. Washington already has a 6% annual revenue increase limit on property taxes supporting local government.

Another proposal calls for an initiative on the ballot next fall that would tie current state spending to gross personal income. The plan would make the current ratio

of person spending ending and tax-

reliable source ties are proposuthorize library istricts. County are now funded primary taxes. pecial purpose ed by secondary o constitutional

hey'll probably enforcement strict - then an care special here's no end to ices they'll try o extract more xpayer' pocket g authorities nd the spending

obert W. Samz



Tax Bombshell in California May Ignite Other Rebellions

WILL DESCRIBE

FOR FOOD

### Arizona Reacts

#### Babbitt asked to appoint panel to work on state tax reform

PHOENIX (AP) — Senate President Ed Sawyer has called on Gov. Bruce Babbitt to name a special committee to make apecial committee to make recommendations on proposals for reshaping Arizona's tax structure and school financing system. In a news conference Monday, Sawyer, a Safford Democrat said a special session to deal with the two

special season to deal with the two issues, tentatively set for next fall, should begin early next year. "I believe the consequences of delaying this massive effort until-

late next year, unless absolutely necessary, would be disasterous." Saywer wrote in a letter to Babbitt.

A Babbitt spokesman said the governor wants to study Sawyer's equest for an advisory committee

### Arizona speaker urges overhaul of state property tax system

major tax overhaul with an . financing away from property taxes has been urged by House Speaker Kelley, R-

Frank Scottsdale. Kelley said he would ask the Legislative Council

- restructure the tax system and put less emphasis on the property tax," said Kelley. "It's time to start now to build the data banks and accumulate the mass of information that will be

"We've got to get in and dations, including a longrange overhaul of the state taxing system.

Kelley said rising property valuations have people on fixed incomes-"in a terrible bind."

He said there are inequities now within and His target date for the between counties in

convened special sessions to deal with taxes and school aid.

The- lawmakers established a statewide property revaluation program in 1967, along with a school finance plan to help prevent a sharp property tax rise for

This was 974 and an tax rebate

### Babbitt wants property-tax li

PHOENIX (AP) - Homeowners should be given property-tax relief but removing the sales tax on food is another question, Gov. Bruce Babbitt told state tax officials.

"We must tell the homeowners: 'Your property taxes will never exceed three-quarters of one percent of full-cash value," the governor said Thursday at the 1979 Arizona Tax Conference.

He called the sales tax on food "a regressive tax," but noted that "I've stopped short of saying I advocate outright repeal."

The proposal to limit homeowners' property taxes would cost the state \$175 million in annual revenue, and removing the fourpercent sales tax from food would delete another "\$120 million to \$140 million," Babbitt said.

"There isn't a limitless pot," the governor said, warning against 'digging ourselves into a hole."

The State Department of Revenue

and Arizona Association of Assessing Officers sponsored the conference, ending today.

Continued from page 1

rumors to the contrary, there has been no talk of the council voting in mass to spread the political heat for Fashbaugh and Gillis.

Councilman Ken Asplund, Fashbaugh and Gillis all said they have yet to make up their minds on the rezoning issue. However, Gillis said the specter of a recall election has not affected his thinking. "We're in a no-win situation, but all I can do is vote the way I feel and let the chips fall," he said.

"The sad thing about it is that the people who need the housing will still be without it."

"How about taking the sales tax off of food and putting it on gasoline in the name of conservation?"

Continued from page 1

The problem, he said, is that the road maintenance has already ceased. The court case would tie the town's hands on doing the work itself and the roads would continue to deteriorate, he said.

If not for that problem, Jensen said he would be glad to pursue the case for the town. "Frankly it could be a real pay day for me," he said.

Councilman Paul Pollard agreed with Jensen's assessment and made the motion to approve the settlement offer. "There's been enough shillyshallying around on this. I'm convinced we've got to go ahead," he

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shifts and started on anges that me," said

back some 1.

ved from the or the god Lu-b, goddess of 6 A.D., Pope that Feb. 14, feast, be cele-ntine's Day in

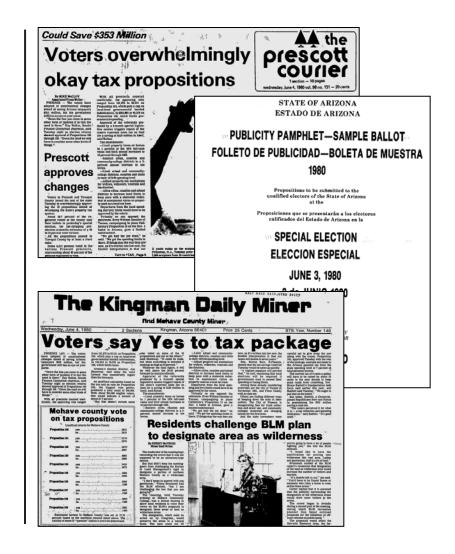
 Governor Babbitt called a special session of the 34<sup>th</sup> Legislature in November 1979

 A total of six tax reform measures, a bill calling for a special election, and 10 ballot referenda were passed before the special session adjourned sine die on April 3, 1980



### Constitutional Changes

- On June 3, 1980 voters approved 10 constitutional changes:
  - Prop. 100, 101, 102, & 103: added and adjusted exemptions for widows, widowers, veterans, and persons with disabilities
  - Prop. 104: adjusted the limit on bonded indebtedness for local jurisdictions
  - Prop. 105: clarified provisions related to the state expenditure limit
  - Prop. 106: placed a 1% cap on residential properties
  - Prop. 107: levy limits for local governments
  - Prop. 108 & 109: adds expenditures limits for local governments





## 1% Cap Overview: Pre-2016

The amount of primary property tax that may be levied on a Class 03 residential property is limited to 1% of the property value

#### **Example**

#### For the purposes of primary property taxes:

- A home has an assessed value of \$100,000
- Class 03 carries a 10% assessment ratio
- The home's Net Assessed Value (NAV) is \$10,000
- The 1% constitutional cap mean the home can only pay \$1,000 (1% of \$100,000) in taxes
- Tax rates are always per \$100 NAV
- The maximum "effective" rate a property can pay is \$10 per \$100 NAV

$$\left(\frac{\$10,000NAV}{100}\right) * \$10 = \$1,000 \text{ tax bill}$$



### 1% Cap Overview: Pre-2016 Cont.

The "effective" tax rate is the rate paid after any adjustments pursuant to:

- A.R.S. § 15-971, Equalization Assistance
- A.R.S. § 15-972(B), Homeowners' Rebate

Jurisdiction	Adopted Primary	Effective Primary
County	\$3.00	\$3.00
City	\$3.00	\$3.00
CCD	\$3.00	\$3.00
State	\$0.50	\$0.50
School Dist.	\$4.00	\$2.70
Total	\$13.50	\$12.20

#### **Example**

# For the purposes of primary property taxes:

- School District A's adopted rate is \$4.00
- 15-971 reduces the rate to **\$3.50**
- 15-972(B) reduces the rate to\$2.70
- The new "effective" school district rate is \$2.70



### 1% Cap Overview: Pre-2016 Cont.

If the effective tax rate is still greater than \$10, the state reduces the school district rate through an additional payment until the total effective

rate is \$10 pursuant to A.R.S. § 15-972(E)

Jurisdiction	Adopted Primary	Effective Primary	After 1%
County	\$3.00	\$3.00	\$3.00
City	\$3.00	\$3.00	\$3.00
CCD	\$3.00	\$3.00	\$3.00
State	\$0.50	\$0.50	\$0.50
School Dist.	\$4.00	\$2.70	\$0.50
Total	\$13.50	\$12.20	\$10.00

### <u>Example</u>

### Using the effective rates to the left:

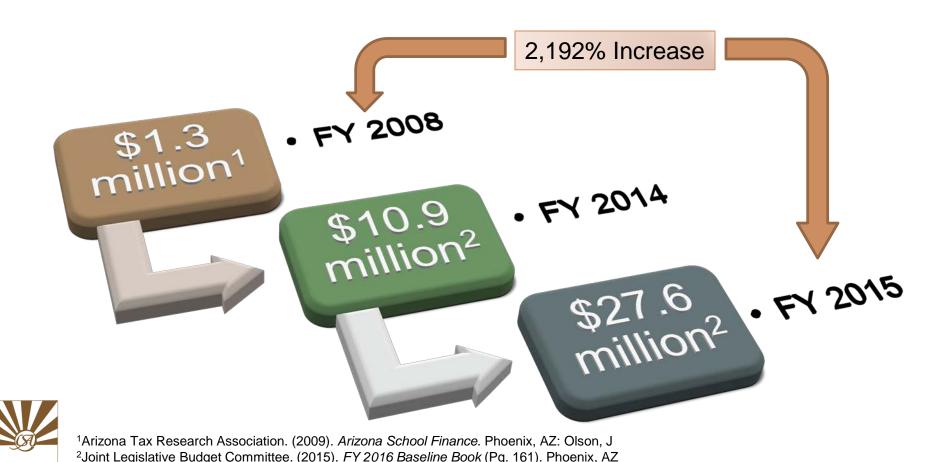
- A home has an assessed value of \$100,000
- The rate reduction under the 1% cap is \$2.20
- The state will pay an additional
   \$220 to the school district
- The new "effective" school district rate is \$0.50



Additional State 1% payment = 
$$\left[ \frac{(\$100,000 * 0.10)}{100} \right] * \$2.20 = \$220$$

### 1% Cap Overview: Pre-2016 Cont.

Estimated Cost to the State from 1% Backfill



### FY 2016 Executive Proposal

- Cap the State's Liability at \$1 million per County
- Shift the remaining liability to the local jurisdictions (county, cities & towns, community college, and school districts)
- The liability would be allocated based on a jurisdiction's share of the total tax rate

  Example

Total 1% Liability: \$1,500,000	Primary rate	Liability Above 1%
County	\$3.00	<b>\$125,000</b> reduction
City	\$3.00	<b>\$125,000</b> reduction
Comm. College	\$1.50	<b>\$62,500</b> reduction
Elementary SD <sup>1</sup>	\$2.00	<b>\$83,333</b> reduction
High School SD <sup>1</sup>	\$2.00	<b>\$83,333</b> reduction
State	\$0.50	<b>\$1,020,834</b> payment
Total Rate	\$12.00	

<sup>1</sup>School district rate after making adjustments pursuant to A.R.S. § 15-971 & § 15-972(B)

$$Juris dictional Liability = \left(\frac{Juris diction\ rate}{total\ rate}\right)*1\%\ liability\ in\ excess\ of\ \$1\ million$$
 
$$County\ Liability = \left(\frac{3.00}{12.00}\right)*500,000 = 125,000$$



# FY 2016 Budget: CSA Interpretation

- Laws 2015 Chapter 15 § 7 (SB 1476) added paragraph (K) to A.R.S § 15-972
- Paragraph (K) caps the state's 1% liability at \$1 million per county and shifts any remaining liability to [qualified] local jurisdictions
- The liability is then proportionally allocated to each [qualified] jurisdiction based on that jurisdiction's rate compared to the sum of all [qualified] jurisdictions rates

Total 1% Liability: \$1,500,000	Primary rate	Qualified jurisdictions	Liability Above 1%
County avg: \$2.00	\$3.00	\$3.00	<b>\$333,333</b> reduction
<b>City</b> avg:\$3.50	\$3.00	\$0	No reduction
Comm. College avg:\$1.30	\$1.50	\$1.50	<b>\$166,667</b> reduction
Elementary SD1 Not included	\$2.00	\$0	No reduction
High School SD¹Not included	\$2.00	\$0	No reduction
State Not included	\$0.50	\$0	\$1,000,000
			payment
Total Rate	\$12.00	\$4.50	

<sup>1</sup>School district rate after making adjustments pursuant to A.R.S. § 15-971 & § 15-972(B)

