

**REVISED** 

Memo

To:County OfficialsFrom:CSA StaffDate:July 7, 2014Subject:County Revenue & Expenditure Projections for FY2014-2015

Provided below are projections of both major federal and state revenue streams, as well as mandated healthcare related payments required of counties through the state budget process for FY2014-2015.

#### Federal Revenues

#### • Payment In Lieu of Taxes (PILT)

Full funding of PILT is authorized through FY2014. Final payment amounts for counties are scheduled to be released in June 2014 and will reflect a return to pre-sequestration funding levels. Without congressional action FY2014 will be the last year for PILT as a mandatory program. The National Association of Counties (NACo) is actively formulating a strategy to address the PILT funding issue moving forward. While a funding mechanism and long term authorization are topics for discussion, the immediate threat is related to the FY2015 PILT payments (scheduled to be received in June 2015). Without the mandatory classification, PILT reverts back to a discretionary program and is subject to the appropriation process. While an extension of the mandatory authorization is still on option, there is a push to include PILT funding in the FY2015 Interior Appropriations bill currently being drafted. Historically, PILT was a discretionary program from 1994-2007. In past years when PILT was a discretionary program from 1994-2007. In past years when PILT was a discretionary program from 1994-2007. In past years when PILT was a discretionary program from 1994-2007. In past years when PILT was a discretionary program from 1994-2007. In past years when PILT was a discretionary program from 1994-2007. In past years when PILT was a discretionary program from 1994-2007. In past years when PILT was a discretionary program (1994-2007), funding was usually provided at 66 percent of the formula. Because of the uncertainty surrounding the path forward for the PILT program, CSA has provided a preliminary full funding projection, and an alternative 66 percent funding level projection.

#### State Revenues

#### • Highway User Revenue Fund (HURF)<sup>1</sup>

In FY2014, the legislature diverted \$119.2 million in HURF monies to the Department of Public Safety (DPS). The FY2015 budget continues this diversion at the reduced level of \$89.2 million, but includes an outside the formula distribution provision for the \$30 million restoration that bypasses the State Highway Fund (SHF). After accounting for the DPS diversion and the modified distribution mechanism for the \$30 million restoration, CSA estimates counties will receive \$225,394,300 in FY2015.

## • Vehicle License Tax (VLT)<sup>2</sup>

Counties receive two different payments from VLT, 5.83 percent of total VLT revenue to be used for transportation purposes, and 24.59 percent of total VLT revenue to be deposited into the general fund of each county. Based on ADOT forecasts, CSA estimates counties will receive \$45,562,000 in transportation dollars (5.83 percent) and \$192,200,000 in general fund dollars (24.59 percent) in FY2015.

<sup>1</sup> A portion of the HURF distribution formula is based on unincorporated populations, currently reflecting the 2010 census. <sup>2</sup>The general portion of VLT is distributed based on a "county of origin" factor. CSA used actual FY2013 numbers to estimate FY2015 distributions. The transportation portion uses 2010 census unincorporated population.

## • State Shared Sales Tax (TPT)

State shared sales tax, or Transaction Privilege Tax (TPT), is distributed based upon population, secondary net assessed value, and point-of-sale factors. The population figures reflect the 2010 census and the estimates provided by the Arizona Department of Revenue (ADOR) reflect the projected collection between July 1, 2014, and June 30, 2015. ADOR estimates total county share of TPT to be \$740,000,000.

## **Expenditures**

## • Mandated Healthcare-Related Payments

The counties are required to assist in the funding of the AHCCCS system, through direct payments to the state as created by statute or the state budget process. Most counties make the following four payments to the state:

- Budget Neutrality Compensation Fund (BNCF) payment is designed to provide administrative funding for costs associated with Prop. 204 implementation. Total payment is set by statute and adjusted for inflation. Total FY2015 county payments to the BNCF are \$3,384,400.
- Acute Care (Acute) payment was originally designed to share the burden of state match requirements for federal funds. Acute payments have been the same for most counties since FY1996. The FY2015 Acute Care payments total \$47,553,700.
- Disproportionate Uncompensated Care (DUC) pool, originally established as part of Prop. 204, the monies are now used to offset General Fund expenditures for AHCCCS.
  FY2015 DUC pool payments remain unchanged from FY2014 at \$2,646,200.
- Arizona Long Term Care System (ALTCS) payments are transfers made by counties and, when combined with state dollars, are used as the state match to pull down federal Medicaid funds. Growth in the program is split 50/50 between the counties and the state. Allocation among the counties is based on previous utilization. Total FY2015 ALTCS contributions are \$245,196,200.

## • Sexually Violent Persons (SVP)

As session law, the reimbursement percentage for counties drops from a 50/50 split to an estimated 34/66 split for the commitment of an individual determined to be a sexually violent person and confined in the Arizona Community Protection and Treatment Center (ACPTC). This reduction is accomplished by limiting the percentage of the costs associated with the confinement and treatment of an SVP, which the Department of Health Services (DHS) may pass on to the county, to an amount not greater than the percentage rate of the county share of the costs in FY2014. In FY2014, the county share of the SVP costs were reduced by a \$1.8 million appropriation. In consultation with the Joint Legislative Budget Committee (JLBC), CSA estimates this percentage to be approximately 34 percent.

## • Restoration To Competency (RTC)

Carried forward to FY2015 as session law, counties are required to reimburse the Department of Health Services 100 percent of the cost incurred by the state for the inpatient competency restoration treatment of a defendant at the Arizona State Hospital (ASH).

Additional information on these items appears in the following attachments.



## **Estimated FY2015 County Revenue and Expenditures**

]	Revenue									Expenditures /6								
	PILT Payments/1 HURF /2				VLT (General State Shared Fund) /4 Sales Tax /5		ALTCS		ACUTE Care		DUC Pool		BNCF					
Apache	\$	1,681,596	\$	6,225,941	\$	2,036,166	\$	586,997	\$	4,943,000	\$	616,900	\$	268,800	\$	87,300	\$	111,500
Cochise	\$	2,092,813	\$	7,383,069	\$	1,743,658	\$	3,700,413	\$	12,350,000	\$	5,138,300	\$	2,214,800	\$	162,700	\$	208,100
Coconino	\$	1,656,791	\$	8,560,500	\$	1,782,385	\$	3,324,504	\$	19,235,000	\$	1,851,400	\$	742,900	\$	160,500	\$	205,300
Gila	\$	3,369,374	\$	3,453,844	\$	852,009	\$	1,638,888	\$	5,268,000	\$	2,107,400	\$	1,413,200	\$	65,900	\$	84,300
Graham	\$	2,778,581	\$	2,310,278	\$	678,874	\$	884,717	\$	3,875,000	\$	1,442,600	\$	536,200	\$	46,800	\$	59,900
Greenlee	\$	825,264	\$	870,885	\$	148,532	\$	354,178	\$	5,778,000	\$	76,200	\$	190,700	\$	12,000	\$	15,400
La Paz	\$	1,896,841	\$	3,644,179	\$	456,987	\$	572,581	\$	2,262,000	\$	712,200	\$	212,100	\$	24,900	\$	31,900
Maricopa	\$	2,931,340	\$	93,937,472	\$	9,463,227	\$	125,796,221	\$	468,706,000	\$	150,220,100	\$	19,523,400	\$	-	\$	-
Mohave	\$	3,412,630	\$	11,243,015	\$	2,503,176	\$	6,208,862	\$	20,612,000	\$	7,972,700	\$	1,237,700	\$	187,400	\$	239,600
Navajo	\$	1,493,859	\$	7,420,903	\$	2,265,798	\$	2,090,736	\$	11,029,000	\$	2,552,500	\$	310,800	\$	122,800	\$	157,000
Pima	\$	3,081,249	\$	39,870,380	\$	11,754,540	\$	24,713,433	\$	105,554,000	\$	38,919,400	\$	14,951,800	\$	1,115,900	\$	1,427,200
Pinal	\$	1,215,622	\$	17,448,698	\$	6,239,260	\$	8,819,292	\$	30,539,000	\$	15,294,300	\$	2,715,600	\$	218,300	\$	279,200
Santa Cruz	\$	959,459	\$	2,956,490	\$	854,288	\$	1,485,198	\$	4,626,000	\$	1,914,800	\$	482,800	\$	51,600	\$	66,000
Yavapai	\$	3,119,764	\$	10,574,523	\$	2,786,116	\$	7,144,531	\$	25,677,000	\$	8,314,700	\$	1,427,800	\$	206,200	\$	263,800
Yuma	\$	3,419,328	\$	9,494,123	\$	1,996,982	\$	4,879,450	\$	19,546,000	\$	8,062,700	\$	1,325,100	\$	183,900	\$	235,200
Total	\$	33,934,512	\$	225,394,300	\$	45,562,000	\$	192,200,000	\$	740,000,000	\$	245,196,200	\$	47,553,700	\$	2,646,200	\$	3,384,400

/1 Source: U.S. Department of the Interior, Payments are estimated by using FY2013 actual payments adjusted up by 5.1% to exclude the effects of the Sequester /2 CSA calculations based upon estimates provided by the Arizona Department of Transportation, after accounting for FY2015 sweeps and the \$30 million restoration

/3 CSA calculation based upon estimates provided by the Arizona Department of Transportation and using unincorporated population as the distribution factor

/4 CSA calculation based upon estimates provided by the Arizona Department of Transportation and using actual FY2013 county of origin as the distribution factor

/5 Official estimates provided by the Arizona Department of Revenue

/6 Figures are from the FY2015 state budget and unchanged from the FY2015 JLBC Baseline



	Es	FY2015 timated PILT /1	FY2015 Estimated PILT, 66% Funding /2			
Apache	\$	1,681,596	\$	1,109,854		
Cochise	\$	2,092,813	\$	1,381,257		
Coconino	\$	1,656,791	\$	1,093,482		
Gila	\$	3,369,374	\$	2,223,787		
Graham	\$	2,778,581	\$	1,833,863		
Greenlee	\$	825,264	\$	544,675		
La Paz	\$	1,896,841	\$	1,251,915		
Maricopa	\$	2,931,340	\$	1,934,685		
Mohave	\$	3,412,630	\$	2,252,336		
Navajo	\$	1,493,859	\$	985,947		
Pima	\$	3,081,249	\$	2,033,624		
Pinal	\$	1,215,622	\$	802,310		
Santa Cruz	\$	959,459	\$	633,243		
Yavapai	\$	3,119,764	\$	2,059,044		
Yuma	\$	3,419,328	\$	2,256,756		
Total	\$	33,934,512	\$	22,396,778		

## **PILT Payments to Arizona Counties**

/1 Payments are estimated by using FY2013 actual payments adjusted to remove the 5.1% reduction due to sequestration

FY2013 numbers provided by the U.S. Department of the Interior

http://www.doi.gov/pilt/county-payments.cfm

/2 Assumes PILT is a discretionary program; payments are estimated by using FY2013 estimated non-sequestered payments and applying a 34% reduction



#### **HURF Revenue Estimates for FY2015**

Counties 19% Forecast HURF Distribution - \$ 225,394,300 /1

	Fuel Factor (72%) /2	Uninc. Pop.	HURF Estimate /4			
	1-year	Factor (28%) /3		1-year		
Apache	0.02099	0.04469	\$	6,225,941		
Cochise	0.03061	0.03827	\$	7,383,069		
Coconino	0.03754	0.03912	\$	8,560,500		
Gila	0.01401	0.01870	\$	3,453,844		
Graham	0.00844	0.01490	\$	2,310,278		
Greenlee	0.00410	0.00326	\$	870,885		
La Paz	0.01856	0.01003	\$	3,644,179		
Maricopa	0.49807	0.20770	\$	93,937,472		
Mohave	0.04791	0.05494	\$	11,243,015		
Navajo	0.02639	0.04973	\$	7,420,903		
Pima	0.14535	0.25799	\$	39,870,380		
Pinal	0.05427	0.13694	\$	17,448,698		
Santa Cruz	0.01093	0.01875	\$	2,956,490		
Yavapai	0.04138	0.06115	\$	10,574,523		
Yuma	0.04146	0.04383	\$	9,494,123		
Total	1.0000	1.0000	\$	225,394,300		

#### DISTRIBUTION FACTORS

/1 Based on ADOT November 2013 Official Forecast for FY2015. "Off the top" HURF distributions based on FY2015 budgeted levels which include \$89.3 million to DPS, \$0.62 million to MVD for the registration compliance program, and \$1.0 million to the Economic Strength Project Fund per statute

/2 One year average fuel factor for MAR 13 - FEB 14

/3 Unincorporated population factors based on Census 2010 figures dated April 1, 2010
/4 HURF distribution to counties is based on 72% on the fuel factor and 28% on the unincorporated population factor

**Note from ADOT:** Individual estimates to counties could materially change due to changes in the distribution of gasoline by county.



# FY2015 County Vehicle License Tax (VLT) Estimated Distributions

Counties VLT 24.59% (General Fund) Forecast Distribution - \$192,200,000 /1

Counties 5.83% (Transportation) Forecast VLT Distribution - \$ 45,562,000 /1

	FY2013 County of Origin Factor /2		FY2015 Estimated General Fund VLT /3	Uninc. Pop Factor /4	FY2015 Estimated Transportation VLT /5		
Apache	0.003054	\$	586,997	0.04469	\$	2,036,166	
Cochise	0.019253	\$	3,700,413	0.03827	\$	1,743,658	
Coconino	0.017297	\$	3,324,504	0.03912	\$	1,782,385	
Gila	0.008527	\$	1,638,888	0.01870	\$	852,009	
Graham	0.004603	\$	884,717	0.01490	\$	678,874	
Greenlee	0.001843	\$	354,178	0.00326	\$	148,532	
La Paz	0.002979	\$	572,581	0.01003	\$	456,987	
Maricopa	0.654507	\$	125,796,221	0.20770	\$	9,463,227	
Mohave	0.032304	\$	6,208,862	0.05494	\$	2,503,176	
Navajo	0.010878	\$	2,090,736	0.04973	\$	2,265,798	
Pima	0.128582	\$	24,713,433	0.25799	\$	11,754,540	
Pinal	0.045886	\$	8,819,292	0.13694	\$	6,239,260	
Santa Cruz	0.007727	\$	1,485,198	0.01875	\$	854,288	
Yavapai	0.037172	\$	7,144,531	0.06115	\$	2,786,116	
Yuma	0.025387	\$	4,879,450	0.04383	\$	1,996,982	
Total	1.0000	\$	192,200,000	1.0000	\$	45,562,000	

/1 Based on ADOT November 2013 Official Forecast for FY2015

/2 County of Origin for FY2013. Represents in which county the vehicles were registered

/3 CSA estimates based on FY2013 actual "County of Origin Factors" reported by ADOT

/4 Unincorporated population factors based on Census 2010 figures dated April 1, 2010

/5 CSA estimates based on unincorporated population factor as reported by ADOT



# FY2015 Estimated State Shared Sales Tax Revenue to Counties

	FY2015 DOR						
	Estimated						
	State Shared						
	Sales Tax /1						
Apache	\$ 4,943,000						
Cochise	\$ 12,350,000						
Coconino	\$ 19,235,000						
Gila	\$ 5,268,000						
Graham	\$ 3,875,000						
Greenlee	\$ 5,778,000						
La Paz	\$ 2,262,000						
Maricopa	\$ 468,706,000						
Mohave	\$ 20,612,000						
Navajo	\$ 11,029,000						
Pima	\$ 105,554,000						
Pinal	\$ 30,539,000						
Santa Cruz	\$ 4,626,000						
Yavapai	\$ 25,677,000						
Yuma	\$ 19,546,000						
Total	\$ 740,000,000						

/1 Official estimate provided by Arizona Department of Revenue (ADOR) published July 3, 2014. This estimate corresponds to ADOR collections that will occur between July 1, 2014 and June 30, 2015



Expenditures /1											
	ALTCS		A	CUTE Care	1	DUC Pool		BNCF	Total		
Apache	\$	616,900	\$	268,800	\$	87,300	\$	111,500	\$	1,084,500	
Cochise	\$	5,138,300	\$	2,214,800	\$	162,700	\$	208,100	\$	7,723,900	
Coconino	\$	1,851,400	\$	742,900	\$	160,500	\$	205,300	\$	2,960,100	
Gila	\$	2,107,400	\$	1,413,200	\$	65,900	\$	84,300	\$	3,670,800	
Graham	\$	1,442,600	\$	536,200	\$	46,800	\$	59 <i>,</i> 900	\$	2,085,500	
Greenlee	\$	76,200	\$	190,700	\$	12,000	\$	15,400	\$	294,300	
La Paz	\$	712,200	\$	212,100	\$	24,900	\$	31,900	\$	981,100	
Maricopa	\$	150,220,100	\$	19,523,400	\$	-	\$	-	\$	169,743,500	
Mohave	\$	7,972,700	\$	1,237,700	\$	187,400	\$	239,600	\$	9,637,400	
Navajo	\$	2,552,500	\$	310,800	\$	122,800	\$	157,000	\$	3,143,100	
Pima	\$	38,919,400	\$	14,951,800	\$	1,115,900	\$	1,427,200	\$	56,414,300	
Pinal	\$	15,294,300	\$	2,715,600	\$	218,300	\$	279,200	\$	18,507,400	
Santa Cruz	\$	1,914,800	\$	482,800	\$	51,600	\$	66,000	\$	2,515,200	
Yavapai	\$	8,314,700	\$	1,427,800	\$	206,200	\$	263,800	\$	10,212,500	
Yuma	\$	8,062,700	\$	1,325,100	\$	183,900	\$	235,200	\$	9,806,900	
Total	\$	245,196,200	\$	47,553,700	\$	2,646,200	\$	3,384,400	\$	298,780,500	

# FY2015 County Contributions to State AHCCCS System

/1 Figures are from the FY2015 state budget as passed (awaiting Governor's signature) and unchanged from the FY2015 JLBC Baseline